

Val-d'Or, March 27, 2018

**P-839-53**

**To :** Mrs. Lyne St-Louis  
Nunavik Justice Officer, Makivik Corporation

**From :** M<sup>e</sup> Marie-Andrée Denis-Boileau, Counsel

**Subject :** Request for information within the scope of the work conducted by the *Public Inquiry Commission on Relations between Indigenous Peoples and certain Public Services in Québec: listening, reconciliation and progress*

**File N<sup>o</sup> :** DG-0142-C

Mrs. St-Louis,

Within the scope of its work, the Public Inquiry Commission on Relations between Indigenous Peoples and Certain Public Services in Québec: listening, reconciliation and progress (Public Inquiry Commission) solicits your collaboration in order to obtain information on the **funding of Community Justice Committees.**

The Public Inquiry Commission aims at documenting Justice Committee's funding resources and needs throughout the province in order to recommend appropriate changes in public services.

For this purpose, we are hoping to get your perspectives and experiences on the field regarding the following questions:

1. How many Justice Committees do you represent (names, communities included)?
2. Could you describe the current financial situation of Nunavik Justice Committees? Including:
  - What is your annual budget (for each Justice Committee, if applicable)? What has been your annual budget in the last five years?
  - What are your current sources of funding (governmental partnership, subvention, foundations, and programs)? What is the amount received for each source of funding? Regarding government funding, please specify the level of government involved (federal, provincial, municipal, reserve), as well as the name of the financial program.
  - Was your community approached in order to create a Justice Committee, or did you create it and seek funding on your own initiative?
  - Are your sources of funding recurring, or are they rather in the short or medium term? If so, for how long are your sources of funding secured for?
  - In the last fifteen years, or since the creation of your Committee, has your financing increased or reduced? For what reasons?
3. How many employees are working full time or part-time for the Nunavik Justice Committees?
4. In terms of spending, what is the annual payroll of the Nunavik Justice Committees?

5. Do you have volunteers working for the Nunavik Justice Committees? If so, how many, and what are their main roles and tasks?

Please also consider sending any information or documents supporting the information in response to this request, even if they are not included in the aforementioned list, to help the Public Inquiry Commission fulfill its mandate, which reads as follows:

*Taking into consideration the issues mentioned in the preamble of decree 1095-2016, to investigate, address facts and conduct analyses in order to make recommendations concerning concrete, effective, lasting remedial measures to be implemented by the Government of Québec and indigenous officials to prevent or eliminate, regardless of their origin or cause, all forms of violence, discriminatory practices and differential treatment in the delivery of the following public services to Québec's indigenous people: police, correctional, legal, health and social services, as well as youth protection services.*

We greatly appreciate your contribution to the mandate of the Public Inquiry Commission.

Please confirm the reception of the present letter. We would greatly appreciate an answer to the above questions **within the next thirty (30) days**.

You may send the information and documents by email to Mrs. Nicole Durocher [nicole.durocher@cerp.gouv.qc.ca](mailto:nicole.durocher@cerp.gouv.qc.ca). If the documents are tagged as confidential, we suggest making our Secure Document Sharing (SDS) platform available to you. If you find this solution convenient, please confirm by email [nicole.durocher@cerp.gouv.qc.ca](mailto:nicole.durocher@cerp.gouv.qc.ca) so that we can send you the procedure for using our SDS platform. If you prefer to send the information in an envelope, please have it delivered by **courier service** to the following address:

Mrs. Nicole Durocher  
*Public Inquiry Commission on Relations between  
Indigenous Peoples and certain Public Services in Québec*  
600, avenue Centrale, Val-d'Or (Quebec) J9P 1P8

If one or more of the requested documents cannot be communicated to us for whatever reason, please notify us in writing and state the reasons. For any questions concerning this letter of request, please contact Mrs. Marie-Andrée Denis-Boileau by email [marie-andree.denis-boileau@cerp.gouv.qc.ca](mailto:marie-andree.denis-boileau@cerp.gouv.qc.ca) or phone 819 354-4014.

We thank you for your attention in this matter.

Sincerely,

**M<sup>e</sup> Marie-Andrée Denis-Boileau**

**Procureure / Counsel**

Commission d'enquête sur les relations entre les Autochtones et certains services

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## **NUNAVIK COMMUNITY JUSTICE PROGRAM**

Prior to the implementation of Justice committees in Nunavik. The Nunavik justice task force produced a report and recommendations in 1993 which, although didn't specifically described justice committees, was suggesting that the community gets involved in justice related issue and conflict resolution. In 1995, the report "Justice for and by Aboriginals" and the funding that was made available to communities by Justice Quebec and eventually Justice Canada, is what led Makivik Corporation to start the Nunavik Justice program.

In Nunavik, prior to the implementation of the Makivik Nunavik justice program, three youth justice committees as described in the late Young Offenders Act had been in place for a few years in Nunavik in Puvirnituq, Kuujjuaq and Kuujjuaraapik, but those justice committees in Nunavik had never worked with adults.

The Community Justice Initiatives program under Makivik Corporation was officially launched in 2000. In 2001. All fourteen communities were informed of the program and had to decide if they wanted to start a justice committee in their community or not. Each of the communities were also asked to nominate five people as members of their justice committee. At the time, six communities showed interest and went ahead to nominate members. They were: Kuujjuaraapik, Puvirnituq, Salluit, Quaqaq, Kangirsuk, Aupaluk.

The justice committees of Nunavik are now established in 10 communities, after the six started in 2001, the others joined after in 2006, 2008 and 2010.

- Kuujjuaraapik
- Puvirnituq
- Inukjuak
- Salluit
- Kangiqsujuaq
- Quaqaq
- Kangirsuk
- Aupaluk
- Kuujjuaq
- Kangiqsualujjuaq

### **STAFF SITUATION**

Until 2008, none of the committees had yet, a full-time contract coordinator due to the lack of funding, so part-time administrators were in place only.

In 2008, Inukjuak was the first committee to have a full-time coordinator and in 2010 a full-time coordinator was in place for Puvirnituq.

In 2014, it was clear that in order for justice committees to be able to do their task well and to meet the deadlines they face when collaborating with the justice system, more full-time coordinators needed to be put in place. Justice committees of Kuujjuaraapik and

Kangiqsualujjuaq, who had the most potential by then, were also given full time contract coordinators.

As more services were offered and cases dealt with increased, various strategies were planned to increase funding and to gain full-time positions and create permanent positions.

As of 2018, the 10 justice committees of Nunavik have

- 3 Local permanent coordinators with additional coastal responsibilities (permanent have regular Makivik benefits)
- 4 full-time local contract coordinator positions (with no benefits, except travel -the value of two tickets round trip from home community to Montreal)
- 2 part-time local contract coordinator positions (with no benefits)

The regional office in Montreal has:

- 3 permanent regional staff with regular Makivik benefits (1 non-Inuit and 2 Inuit)

The reason why not all coordinators are permanent is simply a question of funding, leaving 6 staff members with precarious conditions at this time.

Each justice committee has normally from 5 to 9 justice committee members, which are not employees, but people compensated for the time they give to clients, at court, at meetings and at training. They are not fully volunteers as they get compensated for their time, but they often do much more than what they are asked. The members are from diverse age group, male and female, representing the community and believing that with guidance, support and healing, someone can go back on a healthier path.

The salaries of local coordinators and office related expenses are funded by **Justice Quebec and Justice Canada**. The agreements with Justice Quebec and Canada are normally two or three years agreement. We now have a two-year agreement ending on March, 31, 2019

The support, training, traditional activities, workshops in jail, support to detainees and honorarium for members are provided by the **Ungaluk funding**. 2/3 of the Nunavik Justice Officer salaries and benefits, 100% of the Nunavik Development Agent salaries and benefits and 100% of the Ungava coastal coordinator salary and benefits are also covered by Ungaluk funding. Funding agreement with Ungaluk has been two years agreement since 2015 but could go to up to three years. Our present agreement is of two years and ends March 31, 2019. A new proposal will be submitted before September 2018.

We are in the process of signing a yearly "contrat de service" with Ministry of Public security (MSP) to have an additional permanent full-time Inuit liaison agent and a part-time contract support worker whose role will be to accompany, support, guide and inform Inuit in detention centers regarding rehabilitation and reintegration strategies ( St-Jerome and Leclerc).

### Staff and budget needed for payroll

At this time, with all our staff in position working their 35 hours a week ( no vacant position or temporary leave) as described above for 2018, the salaries and benefits are budgeted at 876 000.00\$, not counting the new positions which will be funded by MSP.

The optimal scenario would be to have a justice committee in each village with a permanent coordinator and members, but in the meantime, the scenario we are aiming at for 2019-2020 is budgeted at \$1 346 245.00. It consists of all permanent coordinators covering the 14 communities and dispatch as:

- 1 local Justice committee coordinator covering Kuujjuaraapik-Umijuaq
- 1 local Justice committee coordinator in Puvirnituaq
- 1 Coastal-local Justice committee coordinator in Inukjuak
- 1 local Justice committee coordinator covering Ivujivik and Akulivik
- 1 local Justice committee coordinator in Salluit
- 1 local Justice committee coordinator covering Kangiqsujuaq and Quaqtuaq
- 1 local Justice committee/Saqijuaq Coordinator- covering Kangirsuk
- 1 local Justice committee coordinator covering Aupaluk and Tasijuaq
- 1 Coastal-local Justice committee coordinator based in Kuujjuuaq
- 1 local Justice committee coordinator in Kangisualujuaq

Our operation expenses including offices- rental, material etc (excluding travel, support and training) are budgeted at \$ 121 500.00 and with additional offices needed in 2019-2020 it will increase.

Our budget to maintain ongoing training and support for justice committees, traditional activities, develop and facilitate workshops in detention, etc ranges from \$250 000 to \$300 000 a year.



	6 full-time contract coordinators 2 part-time contract coordinators	Nunavik Justice Officer and Nunavik Justice Development agent	\$38 830			+ \$38 830
2017-2018	3 full-time permanent Hudson Coastal-local coordinator-Inukjuak Ungava Coastal-local coordinator-Kuujuuaq Puvirnitug local coordinator/Saqijug 4 full-time contract coordinators 2 part-time contract coordinators	3 Full-time permanent workers: Nunavik Justice Officer and Nunavik Justice Development agent Nunavik justice assistant	\$297 180	\$263 000	\$645 408	\$1 205 508
2018-2019	3 full-time permanent Hudson Coastal-local coordinators-Inukjuak  Ungava Coastal-local coordinator-Kuujuuaq  Puvirnitug local coordinator/Saqijug  4 full-time contract coordinators 2 part-time contract coordinators	4 Full-time permanent workers: and 1 part-time contract <ul style="list-style-type: none"> <li>• Nunavik Justice Officer</li> <li>• Nunavik Justice Development agent</li> <li>• Nunavik justice assistant</li> <li>• Nunavik liaison agent</li> <li>• Nunavik support agent – part-time contract.</li> </ul>	\$300 000	\$300 000 JQ  \$130 000- MSP (new yearly contract)	5\$81 048	\$1 311 048